

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CAB-02 CIAE-00 COME-00 DODE-00

DOT-00 EB-04 INR-05 NSAE-00 RSC-01 FAA-00 PM-03 H-01

L-02 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-05

IO-10 SAJ-01 OMB-01 TRSE-00 /078 W

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P R 181754Z NOV 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 6343

INFO USMISSION USBERLIN

USMISSION NATO BRUSSELS

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY COPENHAGEN

AMEMBASSY VIENNA

AMEMBASSY THE HAGUE

AMEMBASSY ANKARA

C O N F I D E N T I A L BONN 18040

E.O. 11652: GDS

TAGS: PFOR, EAIR, WB, US, UK, FR, GE, TU, AU, DA, NL

SUBJECT: BERLIN LANDING RIGHTS

REF: A) STATE 243976

B) VIENNA 9130

C) COPENHAGEN 3056

D) BONN 16878

E) BONN 16418

F) STATE 237934 (ALL NOTAL)

1. U.S. REP MADE PRESENTATION AS INSTRUCTED REFTEL A
IN BONN GROUP ON NOV 8, EMPHASIZING THAT ONUS SHOULD BE
ON GDR FOR ABSENCE OF NORMAL INTERNATIONAL AIR TIES TO
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BERLIN AND EMPHASIZING BROADER CONSIDERATIONS WHICH LED

TO NEW US PROPOSAL. OTHER REPS EXPRESSED DISAPPOINTMENT AT NEW US POSITION, PARTICULARLY SINCE THEY HAD ALREADY BEEN INFORMED OF DEPARTMENT'S APPROVAL OF TEXTS OF NOTES TO AUSTRIANS AND DANES (REFTEL F). FRENCH AND FRG REPS REPORTED AGREEMENT THEIR RESPECTIVE AUTHORITIES TO BONN GROUP AD REF PACKAGE (REFTELS D AND E) AND UK REP SAID LONDON AGREED TO PACKAGE WITH ONLY A FEW MINOR DRAFTING CHANGES. UK REP (CROMARTIE) ALSO SAID UK WOULD AGREE TO US INSISTENCE THAT EXPIRATION DATE OF LANDING RIGHTS OF SAS AND AUA SHOULD BE EXTENDED; SPECIFICALLY, LONDON WOULD AGREE TO 1 NOV 1975 AS FINAL DATE. US REP AGAIN EMPHASIZED BASIS OF US PROPOSAL AND OTHER THREE REPS SAID THEY WOULD REPORT.

2. ON BASIS OF INSTRUCTIONS FROM LONDON, CROMARTIE RESPONDED IN BONN GROUP MEETING NOV 14 TO US PROPOSAL. HE REPEATED LONDON'S AGREEMENT TO ESTABLISHING 1 NOV 75 AS EXPIRATION DATE OF SAS AND AUA LANDING RIGHTS AND EXPRESSED DEEP DISAPPOINTMENT THAT US HAD GONE BACK ON WHAT WAS UNDERSTOOD TO HAVE BEEN AGREEMENT IN PRINCIPLE. UK WAS RELUCTANT TO HAVE ANY OVERLAP OF LANDING RIGHTS OF THE TWO SETS OF CARRIERS BUT HAD RECOGNIZED VALID US POINT AND AGREED TO PROLONGING GRANT OF SAS AND AUA. REFERRING TO EARLIER US AGREEMENT TO NOTES TO AUSTRIANS AND DANES, CROMARTIE SAID US ACTION AMOUNTED TO GOING BACK ON WHAT HAD BEEN AGREED. FRENCH REP (DE BOISSIEU) SAID IT WAS MOST URGENT TO GIVE REPLIES TO DUTCH AND TURKS BEFORE NATO MINISTERIAL IN DECEMBER. A POSSIBLY EMBARRASSING SITUATION MUST BE AVOIDED. FRG REP (KASTRUP) SAID SUBSTANCE WAS MATTER OF THREE ALLIES BUT FRG, TOO, HOPED FOR QUICK POSITIVE REPLIES TO DUTCH AND TURKS.

3. COMMENT: STRONG BRITISH NEGATIVE REACTION TO NEW US PROPOSAL, AND GENERALLY NARROW VIEW OF BERLIN AIR MATTERS WHICH THEY HAVE REFLECTED THROUGHOUT DISCUSSIONS OF NORTH-SOUTH FLIGHTS AND BERLIN LANDING RIGHTS, HAVE LED US TO SERIOUSLY DOUBT WHETHER BRITISH WOULD BE PREPARED TO MOVE ANY FURTHER AWAY FROM THEIR FUNDAMENTAL POSITION THAT TWO SETS OF CARRIERS SHOULD NOT HAVE

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BERLIN LANDING RIGHTS AT THE SAME TIME. BRITISH, IN FACT, THINK THEY MADE A MAJOR CONCESSION WHEN THEY AGREED TO AN OVERLAP OF SAS/AUA AND KLM/THY LANDING RIGHTS THROUGH 1 NOV 75 AND OUR ARGUMENTS AGAINST UK FEARS HAVE BEEN IN VAIN. CONSEQUENTLY, OUR JUDGMENT IS WE WILL MOST LIKELY NOT BE ABLE TO MOVE AHEAD WITH POSITIVE REPLIES TO DUTCH AND TURKISH REQUESTS UNLESS THE UK POINT IS MET AND THE SAS AND AUA LANDING RIGHTS EXPIRE

AT SOME SPECIFIC POINT. AN EXPIRATION DATE OF 1 NOV 75,
AS NOW AGREED BY LONDON, WOULD SEEM TO US TO GO A LONG
WAY TOWARD MEETING OUR NEEDS VIS A VIS THE DANES AND THE
AUSTRIANS AND OUR RECOMMENDEDECOMMENDATION WOULD BE TO GO
AHEAD ON THIS BASIS.
HILLENBRAND

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